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Message Text

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ACTION ACDA-10

INFO OCT-01 ACDE-00 ISO-00 ERDE-00 ERDA-05 CIAE-00
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NSC-05 INRE-00 SSO-00 NSCE-00 USIE-00 NRC-05 /088 W
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O R 031707Z JUN 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 8780
INFO SECDEF WASHDC IMMEDIATE
AMEMBASSY LONDON
USMISSION NATO IMMEDIATE
USDEL MBFR VIENNA IMMEDIATE
USNMR SHAPE
CINC EUR VAIHINGEN

S E C R E T SECTION 01 OF 03 BONN 09444

E.O. 11652: GDS
TAGS: PARM, NATO, MBFR, GW
SUBJECT: MBFR: FRG PROPOSAL ON DATA DISAGGREGATION

BEGIN SUMMARY: FRG ARMS CONTROL COMMISSIONER RUTH, ACCOMPANIED BY FONOFF MBFR DIRECTOR RUECKRIEGEL, BRIEFED THE POLITICAL COUNSELOR AND AN EMBASSY OFFICER ON THE WORKING PAPER WHICH THE FRG PLANS TO TABLE IN NATO AT THE EARLIEST OPPORTUNITY. THE FRG PROPOSAL PERMITS THE IDENTIFICATION OF MAJOR UNITS BY NATIONALITY, BUT WOULD AVOID NATIONAL DESIGNATIONS FOR THOSE PERSONNEL NOT ASSIGNED TO MAJOR UNITS. IN THIS MANNER, THE EAST WILL NOT BE ABLE TO DERIVE GLOBAL NATIONAL FIGURES FOR THE WESTERN DIRECT PARTICIPANTS. END SUMMARY.

1. IN PROVIDING AN INSIGHT INTO THE THINKING BEHIND THE FRG PROPOSAL, RUTH EXPLAINED THAT THE CHANCELLOR, THE FOREIGN MINISTER, AND THE DEFENSE MINISTER WERE ALL
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CONCERNED ABOUT THE MAIN STUMBLING BLOCK, WHICH WAS GLOBAL NATIONAL DATA. THEREFORE, THE GERMAN PROPOSAL WAS DESIGNED SPECIFICALLY WITH THIS IN MIND AND HAD JUST BEEN APPROVED AT THE MINISTERIAL LEVEL.

2. REGARDING MODALITIES IN NATO, RUTH EMPHASIZED THE FRG HOPED TO PRESENT THE PAPER AS QUICKLY AS POSSIBLE.

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THE FRG NATO REP WILL BE CHARGED WITH RESPONSIBILITY FOR WORKING OUT THE MODALITIES FOR TABLING IT. RUTH CONTINUED THAT, IN HIS VIEW, THE SPC SHOULD TRY TO WORK OUT A DATA DISAGGREGATION FRAMEWORK WHICH COULD BE QUICKLY USED IN VIENNA. RUTH DID NOT BELIEVE IT WAS NECESSARY TO INCLUDE SPECIFIC FIGURES IN THE FRAMEWORK. RATHER, MILITARY REPS COULD BE TASKED WITH DERIVING THEM SO THAT THEY WOULD BE AVAILABLE RELATIVELY SOON.

3. RUTH SAID THE FRG HAD TAKEN INTO ACCOUNT U.S. RELUCTANCE TO TABLE RED DATA. THE FRG WAS WILLING TO DROP THIS IDEA FOR THE TIME BEING ALTHOUGH, IN RUTH'S VIEW, THIS WOULD HAVE TO BE DONE SOONER OR LATER.

4. ON THE QUESTION OF A NATO UNCLASSIFIED PUBLICATION, RUTH DESCRIBED THE FRG ATTITUDE AS "RELAXED." HE POINTED OUT THAT THE FRG HAD ALREADY CIRCULATED ITS IDEAS AS TO THE FORMAT OF THE PUBLICATION. HE UNDERSTOOD THE VARIOUS DIFFICULTIES CONNECTED WITH THIS IDEA AND FELT THAT SUCH A PUBLICATION WAS NOT ABSOLUTELY REQUIRED. HE THOUGHT THE DECISION ON THE PUBLICATION SHOULD BE TAKEN IN BRUSSELS FOLLOWING FURTHER DISCUSSION AND HE EMPHASIZED THAT THE FRG SAW NO LINKAGE BETWEEN THE PUBLICATION AND ITS DATA DISAGGREGATION PROPOSAL.

5. IN DESCRIBING THE GERMAN WORKING PAPER, RUTH SAID THAT IT HAD TAKEN A NUMBER OF BASIC PRINCIPLES INTO ACCOUNT. FOR EXAMPLE, THE PAPER DID NOT ADDRESS GLOBAL NATIONAL FIGURES OR NATIONAL TERRITORIES. THE PURPOSE

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OF THE PAPER WAS NOT REPEAT NOT TO GIVE THE EAST THE OPPORTUNITY TO ADD UP NATIONAL COMPONENTS. RATHER, THE PAPER WAS DESIGNED TO TRY TO CLEAR UP THE DISCREPANCIES IN A MANNER NON-PREJUDICIAL TO BOTH SIDES.

6. RUTH EXPLAINED THAT APPROPRIATE DISCLAIMER LANGUAGE WOULD HAVE TO BE DEVELOPED WHICH WOULD INCORPORATE THE IDEA THAT THE DATA PRESENTATION WAS NON-PREJUDICIAL TO CURRENT POSITIONS AND THAT RECIPROCITY WAS REQUIRED. ALSO, NATO SHOULD MAKE IT CLEAR THAT THE PARITY AND COLLECTIVITY PRINCIPLES WERE STILL THE BASES OF THE ALLIANCE POSITION AND THAT NATO WILL REJECT NATIONAL COMMITMENTS. THE FRG HAD, HOWEVER, NOT YET DEVELOPED ACTUAL LANGUAGE FOR THE DISCLAIMER.

7. RUTH ALSO THOUGHT THAT SPC GUIDANCE TO THE AHG SHOULD INCLUDE POSSIBLE RESPONSES TO THE ANTICIPATED EASTERN ARGUMENT THAT NATIONAL TOTALS COULD NOT BE DERIVED FROM THE NATO PROPOSAL. RUTH SAID THE ALLIANCE MUST BE

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PREPARED TO REJECT THIS ARGUMENT AND HE THOUGHT IT
IMPORTANT FOR THE ALLIANCE TO AGREE ON THE APPROPRIATE

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TACTICS FOR DOING SO.

8. ON THE QUESTION OF AIR FORCE MANPOWER DISAGGREGATION, RUTH SAID THE FRG WAS PREPARED TO DO IT THE SAME WAY AS WITH GROUND FORCE MANPOWER, ALBEIT WITH A GREAT DEAL OF RELUCTANCE. HE SAID THE FRG COULD PROVIDE DATA ON THE OPERATIONAL PART OF ITS AIR FORCE -- SUCH AS A "LUFTFLOTTE" -- WITH A SEPARATE FIGURE FOR SUPPORT UNITS. THE FRG WOULD NOT BE WILLING TO PROVIDE INFORMATION BELOW THE "LUFTFLOTTE" OR CORPS LEVEL. THE FRG WOULD BE WILLING TO TELL THE EAST THE ALLIANCE WAS PREPARED TO PROVIDE DISAGGREGATED AIR FORCE DATA, BUT ONLY AFTER THE FRAMEWORK FOR THE GROUND FORCE DISCUSSION HAD BEEN FINALIZED. RUTH THOUGHT THIS WAS FEASIBLE, REFERRING TO THE LAST INFORMAL SESSION IN WHICH THE EAST HAD TALKED ONLY ABOUT GROUND FORCE MANPOWER. THE

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FRG PREFERED TO DELAY DISCUSSING AIR FORCE MANPOWER UNTIL IT WAS DETERMINED HOW THE GROUND FORCE DATA DISCUSSION WAS PROCEEDING.

9. WHEN THE POLITICAL COUNSELOR INQUIRED WHETHER RUTH FORESAW A PROBLEM WITH THE FRENCH, HE RESPONDED THAT THEY PROBABLY WOULD NOT CAUSE DIFFICULTIES, ALTHOUGH THE FRENCH COULD ARGUE THAT THE PROPOSAL REPRESENTED A STEP DOWN THE ROAD TOWARD NATIONAL FIGURES. HOWEVER, THE PROPOSAL WOULD NOT PREJUDICE THE ALLIANCE POSITION ON THE MODALITIES OF REDUCTIONS AND THE FRENCH SHOULD RECOGNIZE THAT GLOBAL FIGURES WILL NOT REPEAT NOT BE A REFERENCE POINT IN THE NEGOTIATIONS.

10. IN CONCLUSION, RUTH SAID IT WOULD BE HELPFUL TO CLARIFY THE POINT ABOUT THE ALLIANCE REJECTING NATIONAL CEILINGS AND NATIONAL REDUCTION COMMITMENTS. THIS SHOULD BE CLARIFIED WITHIN NATO AND THE PARTICIPATING STATES SHOULD BE ABLE TO USE THIS POINT WITH THEIR PUBLICS. HE SAID THIS WOULD REQUIRE SOME REFORMULATION OF THE LANGUAGE SET FORTH IN THE OPTION III PAPER. FROM THE FRG'S POINT OF VIEW, IT WAS IMPORTANT THAT THE COLLECTIVITY PRINCIPLE BE COMPLETELY FIRM, WITH NO CHANCE OF BEING UNDERMINED.

11.B BEGIN TEXT FRG PAPER (INFORMAL EMBASSY TRANSLATION):

"MBFR: CONTINUATION OF THE DATA DISCUSSION

WE PRESENT THE FOLLOWING BREAKDOWN FOR THE NATO INTERNAL DISCUSSION.

A) DIVISION OF THE ACTUAL TOTAL NUMBER OF GROUND FORCE PERSONNEL INTO MAJOR UNITS AND OF GROUND FORCE PERSONNEL OUTSIDE OF MAJOR UNITS.

B) DISCUSSION OF MAJOR UNITS

- DECLARATION OF THE NUMBER OF CORPS (I.E., ARMIES IN THE WP) IN FIELD ARMIES

- DECLARATION OF THE NUMBER OF DIVISIONS

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C) BREAKDOWN OF CORPS STRENGTH (I.E., STRENGTHS OF ARMIES), WITH ALTERNATIVE STATEMENT EITHER

-- OF THE OFFICIAL DESIGNATION OF THE CORPS; FOR EXAMPLE, I.(GE) CORPS, OR

-- OF THE HEADQUARTERS LOCATION FROM NORTH TO SOUTH.

D) TROOP STRENGTH OF THE INDIVIDUAL DIVISIONS CORRESPONDING TO THE METHOD SELECTED FOR THE CORPS, WITH SPECIAL TREATMENT FOR THE CORPS TROOPS.

E) STATEMENT OF THE TOTAL NUMBER OF NATO (OF THE WP BY THE EAST) GROUND FORCE PERSONNEL NOT ORGANIZED IN MAJOR UNITS IN THE AREA OF REDUCTIONS.

F) HANDLING OF AIR FORCE MANPOWER

THE AIR FORCE MANPOWER BREAKDOWN SHOULD TAKE PLACE ONLY WHEN THE DISCUSSION OF THE LAND FORCES IS CONCLUDED. THE READINESS TO PROVIDE AN AIR FORCE PERSONNEL BREAKDOWN COULD BE HELD OUT AS A PROSPECT. THIS BREAKDOWN SHOULD CORRESPOND TO THE HANDLING OF GROUND FORCE MANPOWER. IT MUST BE TAKEN INTO CONSIDER-

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ATION THAT THE WEST HAS PROPOSED THE CREATION OF A COMBINED AIR-GROUND CEILING. BY THE PRESENTATION OF OUR PROPOSAL FOR THE DATA DISCUSSION, WE SHOULD INDICATE THAT THE BREAKDOWN FOLLOWS FROM THE INCLUSION OF AIR FORCE MANPOWER.

THE FOLLOWING BREAKDOWN IS POSSIBLE:

- DECLARATION OF THE OPERATIONAL COMPONENTS ("LUFTFLOTTEN") WHICH CORRESPOND TO GROUND FORCE CORPS. IDENTIFICATION CORRESPONDING TO THE METHOD SELECTED FOR THE CORPS.

- STATEMENT OF THE TOTAL NUMBER OF NATO (OF WP BY THE EAST) AIR FORCE PERSONNEL NOT ORGANIZED IN AIR FLEETS.

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A FURTHER BREAKDOWN OF AIR FORCE PERSONNEL IS TO BE AVOIDED, SINCE THE AIR FORCE FIGHTING UNITS HAVE AN ORGANIZATION WHICH LIES BELOW THAT OF DIVISION LEVEL.

REGARDING NEGOTIATING TACTICS PROCEDURES:

IT IS PROPOSED TO EXPLAIN THE CONTENTS OF THE WESTERN BREAKDOWN PROPOSAL FOR TOTAL NUMBER OF GROUND FORCE PERSONNEL IN THE NEGOTIATIONS AND OBTAIN THE EASTERN REACTION TO THE OVERALL PROCEDURE. BY THE ACTUAL INTRODUCTION OF THE DATA DECLARATIONS ONE SHOULD PROCEED STEP BY STEP AND RECIPROCALLY.

UNILATERAL PUBLICATION OF NATO DATA

(HERE REFERENCE IS MADE TO THE MAY 16 INSTRUCTION TO THE FRG NATO DELEGATION)

ILLUSTRATIVE LIST OF DATA DECLARATIONS (HERE CORPS, ROUNDED NUMBERS FOR DIVISIONS WILL BE PROVIDED LATER).

L. DESIGNATION AND PERSONNEL STRENGTH OF MAJOR UNITS

DESIGNATION PERSONNEL STRENGTH

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I. (NL) CORPS 38.000
I. (UK) CORPS 47.000
I. (GE) CORPS 112.000
I. (BE) CORPS 34.000
III. (GE) CORPS 73.000
V. (US) CORPS 49.000
VII. (US) CORPS 63.000
II. (GE) CORPS 73.000
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2. HEADQUARTERS AND PERSONNEL STRENGTH OF MAJOR UNITS

DESIGNATION	PERSONNEL STRENGTH
CORPS APELDOORN	38.000
CORPS BIELEFELD	47.000
CORPS MUENSTER	LL2.000
CORPS KOELN	34.000
CORPS KOBLENZ	73.000
CORPS FRANKFURT	49.000
CORPS STUTTGART	63.000
CORPS ULM	73.000

3. REMAINING GROUND FORCE PERSONNEL: 242.000 MEN."
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Message Attributes

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To: STATE
Type: TE
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